

# Licensing Sub-Committee agenda

Date: Thursday 23 March 2023

Time: 10.30 am

Venue: Via Video Conference

Membership:

T Green (Chairman), J Rush and D Town

Webcasting notice

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If you have any queries regarding this, please contact the monitoring officer at monitoringofficer@buckinghamshire.gov.uk.

### Agenda Item

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### 1 Introductory remarks by the Chairman

### 2 Apologies for absence

### **3** Declarations of interest

To receive any disclosure of disclosable pecuniary interests by Members relating to any items on the agenda. If any Member is uncertain as to whether an interest should be disclosed, he or she is asked if possible to contact the District Solicitor prior to the meeting. Members are reminded that if they are declaring an interest, they should state the nature of that interest whether or not they are required to withdraw from the meeting.

- 4 Hearing Procedure Rules To note the hearing procedure rules and virtual licensing subcommittee procedural rules.
- 5 Budgens, 79 Mandeville Road, Aylesbury, Buckinghamshire, HP21 8AG 11 62 To consider an application under s.34 of the Licensing Act 2003 to vary the premises licence in respect of Budgens, 79 Mandeville Road, Aylesbury, Buckinghamshire, HP21 8AG (report attached).

3 - 10

If you would like to attend a meeting, but need extra help to do so, for example because of a disability, please contact us as early as possible, so that we can try to put the right support in place.

For further information please contact: Liz Hornby on 01494 421261, email <u>democracy@buckinghamshire.gov.uk</u>

### Licensing and Regulatory Sub-Committee Virtual Procedural Rules

Procedure at Hearings before the Licensing Sub-Committee in relation to matters mainly under the Licensing Act 2003 as amended ("The 2003 Act") **except** Interim Hearings (Summary Review of a Premises Licence) conducted pursuant to Section 53B of the Licensing Act 2003, as amended (separate Procedure).

Hearings for Gambling Premises are dealt with under the Gambling Act 2005 as amended.

### Introduction

The Secretary of State for Housing, Communities and Local Government made <u>Regulations</u> (The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020) to ensure local authorities can conduct business during the current public health emergency and this legislation was passed on 4 April 2020. The Regulations will apply to local authority meetings (full council, executive, joint committee, committee or sub-committee) held before 7 May 2021 from 4 April 2020. Councils can make standing orders in respect of virtual meetings, and will not be constrained by any existing restrictions. The Licensing Act 2003 and the Licensing Act 2003 (Hearing) Regulations 2005 provide flexibility to Licensing Authorities in determining their own hearing procedures.

### Administration in Relation to the Hearing

Prior written notice of the Hearing will have been given to the interested/relevant parties.

- (a) Where a party has informed the Council that they will not be attending or represented the Hearing may proceed in their absence.
- (b) Where a party has not replied to the notice, does not attend and is not represented then the Sub-Committee may proceed with the Hearing in that party's absence or adjourn the Hearing if it is considered necessary in the public interest to do so.
- (c) If a party has indicated they will attend but does not appear, that party must inform the Council of any delay with reasons and in consideration thereof the Sub-Committee can decide to proceed with the Hearing or adjourn to later the same day or another time. If a party is more than 15 minutes late and has not contacted the Council with details of any delay the Sub-Committee shall proceed with the hearing unless it is in the public interest not to do so and shall adjourn the hearing to later on the same day or another date.

If the Hearing is held in a party's absence, the Sub-Committee will still consider the application, representation or notice made by that party.

A hearing can be dispensed with if all parties give notice that they consider a hearing unnecessary. If this is the case the application/notice will be dealt with by way of a determination.

Representations can be withdrawn by prior notice 1 working day before the Hearing or orally at the Hearing.

At the Hearing any party can be assisted or represented by any person whether or not that person is legally qualified.

Account can be taken of documentary or other information produced by a party in support of their application, representation or notice (as applicable) either 1 working day before the Hearing or - with the consent of all other parties - at the Hearing, in which case sufficient copies are required to be provided for all relevant parties. Any party wishing to call another person (other than a person representing them) to make oral representations must provide details of this to the Council within the time stated in the Notice of Hearing which the Council will serve on the Parties. At the beginning of the Hearing the Sub-Committee will consider any such requests and confirm whether permission is granted for that person to speak.

The Sub-Committee may disregard any information which is not considered relevant to the application/representation/notice and the promotion of the licensing objectives.

The purpose of a Hearing is to enable those with a right to appear to amplify their written application or representation and to test the case of their opponents. It is also to assist the Sub-Committee to gather evidence and understand the relevant issues. The parties (including other persons on their behalf) will be allowed an equal reasonable period of time to address the Hearing and ask questions. The Chairman may set a maximum period of time on how long each party may speak, progressing without undue delays and ensuring that there is a fair hearing. Where the representations made relate to the same or similar issues, a spokesperson should be appointed where possible to speak on behalf of any person who has made a written representation.

The Decision of the Licensing Sub Committee will be made after the close of the Hearing when the Chairman retires with the legal advisor and the Clerk to the Sub-committee in a private session to consider all the evidence and submissions made at the hearing.

The decision of the Sub-committee will be communicated to all parties by way of a written Decision Notice issued by Legal Services. This notice shall be issued within 7 days of the hearing and if there is to be a delay in issuing such a notice; the licensing officer will communicate will all parties. The notice will contain will be dated and set out the provisions of the Right to Appeal to the Magistrates Court.

The Sub-Committee may depart from this procedure (as varied/amended from time to time based on changes to law and practice) if it considers reasonably necessary and proportionate.

### Access to Information

The Council can hold and alter the frequency and occurrence of meetings without requirement for further notice.

The new 2020 Regulations make provision for local authority members and officers, and the public, to have access to documents without attending council buildings and it will be sufficient for local authorities to publish the documents on their website. This includes notices, agendas, reports, background papers and minutes. The Proper Officer will give the requisite notice to the public of the time of the meeting, and the agenda, together with details of how to join the meeting which will be available on the website.

The obligation under the old Regulations (Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012) to supply copies of such documents in response to requests made by members of the public and on behalf of newspapers is disapplied.

The requirement in England for 5 clear days' notice to be given of principal council meetings, including annual meetings, still applies however notice can now be given on the council's website.

### Time and Place of Meetings

Meetings can be held remotely, including by (but not limited to) telephone conferencing, video conferencing, live webcast, and live interactive streaming even if particular members of the public cannot access them. This Council will use Microsoft Teams to hold virtual meetings and will invite external participants to virtual meetings, if any, via email or telephone. Virtual meetings will be webcast where the Hearing is held in public via a link published on the meeting webpage.

The Constitution states that when reasonably practical, a sub-committee meeting should be held at the Council facility which is closest to the premises or issue that is the subject of the meeting. However, this requirement cannot be met during this current period.

### **During the Hearing**

It is a requirement for such hearings that:

- a) proper notice is given, with all papers served timeously on the authority and published online;
- b) the actual parties to the hearing are able to participate;
- c) any member of the public can see or hear, albeit not participate in, the hearing.

Although held in a virtual format, Hearings dealing with new licences or variations to existing licences will follow the standard procedure. Panel Members may ask questions of any party at any time. Questions are usually taken after each person has spoken. It is helpful to undertake a document check at the start of the Hearing.

In terms of issues that may arise during the Hearing the following rules apply:-

### **Quorum for Meetings**

The rules for quorum will still apply. This is 3 Councillors for a licensing or regulatory sub-committee. It is also considered good practice to have a reserve member, in case of interests. The constitution states that if a quorum is not present within 10 minutes of the scheduled start of the meeting or such longer time as allowed by the Chairman, the business of the meeting will be adjourned. The Chairman may allow for flexibility around the start time of the meeting where there are any technical issues.

In the event of any apparent failure of the technology the Chairman should immediately determine if the meeting is still quorate. The Chairman could adjourn for 10-15 minutes to allow the connection to be re-established. If an individual remote participation fails the Chairman may call a short adjournment. As the hearing must have 3 members present, the meeting will be reliant on the lost connection being re-established to ensure all members are present for the entire discussion in order to hear all of the facts and vote on the matter.

Only 3 members are permitted on Licensing and Regulatory Sub-Committees (LSC) for each Hearing (as per Section 9 of the Licensing Act 2003 and the Constitution Terms of Reference for the LSC). The reserve member is present in case an interest arises at the beginning of the Hearing or one of the 3 members identified as being on the LSC fails to attend the virtual meeting. It is only those 3 members who have been identified as being on the LSC for that Hearing who can ask questions of the other parties. A reserve member would not be able to participate if the technology fails for one

of the members present as whilst they would be listening they will not have taken an active role nor been included in the process/asked to see if they have any questions etc.

### Attendance at meetings and webcasting

A roll call or introductions will be made at the start of the meeting to record those present. There is no requirement for councillors to sign their names on the attendance sheets when attending a virtual meeting. The Democratic Services Officer will maintain a list of attendance throughout the meeting.

To be classified as a 'member in attendance' and attend a meeting remotely, the following conditions must be satisfied;

- a) councillors must be able to hear and (where practicable) see and be heard and (where practicable) be seen by other councillors in attendance at the meeting. This full requirement also extends to members of the public attending to exercise a right to speak at the meeting.
- b) All other members of the public must as a minimum be able to hear (but if practicable be seen as well).

In practice this means that if councillors and speaking members of the public can be heard and hear each other and other members of the public not speaking can hear, this would fulfil the requirements of holding a virtual meeting.

Members of the press and public may only be excluded from a meeting in accordance with the Access to Information Rules.

The Regulations state that meetings being open to the public include access by remote means. Such access includes (but is not limited to) video conferencing, live webcast, and live interactive streaming and where a meeting is accessible to the public through such remote means the meeting is open to the public whether or not members of the public are able to attend the meeting in person. For clarity, a meeting recorded and then posted online after the event would not satisfy this requirement.

In the event that the live webcast fails and cannot be resumed the meeting will be opened and adjourned to allow for it to take place at a hearing (the date and time of which will be fixed prior to the matter being adjourned).

The people on the Teams call who are present throughout the meeting are the Members of the Sub-Committee, any officer supporting the meeting and those who have submitted valid representations, applicant and/or legal representative. The public gallery, where Members can sit and observe the meeting alongside members of the public, is the webcast version. It is important to keep numbers in the meeting (except for those allowed to be present as Members) to a minimum to enable the proper flow of the virtual meeting.

### Conflicts of interest

Councillors should consider if they have an interest, and, if required, seek advice from the Monitoring Officer, or their deputy, before the meeting starts. If a Councillor appointed to a licensing hearing considers that their interest is prejudicial they should notify Democratic Services as soon as possible so that an alternative councillor can be appointed to the licensing hearing.

Where a councillor has an interest they must declare their interest and the nature of it at the start of the meeting. If the interest is 'personal' having declared a personal interest the councillor may continue to speak and vote on the item of business concerned. If the councillor has a prejudicial interest they will not be able to take part in the discussion or decision and must leave the meeting. A reserve councillor, if available, will then be called upon to serve on the hearing in their absence.

### Minutes of meetings

The Minutes of meetings will be published on the website if the meeting is held in public.

### **Questions**

Parties can ask questions of other parties in accordance with the procedure below. The Chairman can stop a party asking questions if they feel the questions are unnecessary. Parties are expected to treat other parties with respect and any form of harassment or excessive questioning will not be tolerated. In such cases the Chairman will ask the party to discontinue that type of questioning. The Chairman can require any person (including any of the parties) who is disrupting the proceedings to leave the Hearing.

### Order of business (as normal)

- 1. The Chairman will open the Hearing and start the introductions of the Sub-Committee and Officers and ask each party to introduce themselves. The Chairman will confirm that if a party is not present their representations/application will have been read and will be considered in reaching the decision.
- 2. The Chairman will address any interest arising under the Code of Conduct.
- 3. The Chairman will consider any submitted requests from a party for permission for another person to appear at the virtual Hearing and any other procedural matters. If necessary, the sub-committee will retire to deliberate before making a decision.
- 4. If all parties present confirm that they have seen and understand the procedure to be followed at the virtual Hearing and agree they are ready to proceed then the Hearing shall commence as set out from para 9 below.
- 5. The Chairman will remind everyone that the purpose of the virtual Hearing should be borne in mind at all times i.e.
  - to enable those with a right to appear at the virtual meeting to advance their point of view and concerns and to test the case of their opponents and
  - to assist the Sub-Committee to gather evidence and understand the relevant issues.
- 6. The Chairman will confirm what advance papers have been received and that these have been read and therefore there is no need to repeat these matters.
- 7. The Chairman will make clear that parties should only address the Sub-Committee in relation to matters previously raised/submitted. Late evidence to be submitted at the Hearing will only be considered by the Licensing Sub-Committee with the consent of all parties present.

- 8. The Chairman will then outline the procedure to be followed by reading out the order of oral presentations <u>unless</u> all parties present have confirmed that they have seen and understood the procedure and are ready to proceed with the virtual Hearing.
- 9. The Chairman will ask the Applicant whether they wish to make any amendments to their application with a view to addressing issues raised by the representations.
- 10. Order of oral presentations:
  - a. The Licensing Officer will present their report outlining the details of the application/notice and representations received.
  - b. Any party may question the Licensing Officer.
  - c. The Members may question the Licensing Officer.
  - d. The Applicant will present their case and call their witnesses
  - e. Any other party may question the Applicant. Any party includes any responsible body.
  - f. The Members may question the Applicant
  - g. Each Interested Party will present their case in turn and call their witnesses.
  - h. Any other party may question the Interested Party.
  - i. The Members may question the Interested Parties.
  - j. The Licensing Officer may question the Interested Parties.

Once they have made their representations under the requirements of the constitution they will need to switch off their microphone and not participate any further in the meeting unless they are asking any questions or wish to sum up. No speaking is timed.

- 11. Before moving onto the next party at any time during the procedure above, the Chairman will check there are no further points the current party wishes to make or any further questions that need to be put to that party.
- 12. There may be a discussion at the hearing, on a without prejudice basis, where each party will be asked to address/give their views on any proposed conditions and suggest any other appropriate conditions to assist the Sub-Committee. Any agreed conditions may be incorporated into the Decision Notice if the application is successful. However, the Sub-Committee to determine any final conditions that will apply to the licence.
- 13. Each party will be invited to make closing submission in the order as set out in paragraph 10.
- 14. The Chairman will then close the Hearing and the Sub-Committee will meet (privately) virtually together with the Clerk and the Sub-Committee Legal Advisor for the matter to be determined.
- 15. The Sub-Committee will come to a decision which will be sent to the Applicant and all other parties' who submitted relevant representations within the time limits set out in this procedure and Regulations together with details of the right of appeal.

### When can the Chairman be interrupted?

There are circumstances allowed for in the Constitution where the Chairman can be interrupted such as:-

• Technology is not working effectively

- Officer needs to provide advice
- Point of order or personal explanation

or any other area where the Constitution or Chairman allows.

### Disturbance during proceedings

The Constitution states that if anyone interrupts proceedings the Chairman will warn the person concerned and if they continue to interrupt the Chairman will order their removal from the virtual meeting room. There may be circumstances where the person needs to be removed immediately, for example if they are being inappropriate, and the Chairman can do this by muting their microphone. If there is a general disturbance making orderly business impossible, the Chairman may adjourn the meeting for as long as they consider necessary.

### <u>Adjournments</u>

People will remain on the call with mics muted and cameras off until the meeting starts again. The Chairman may also want to consider having a comfort (screen) break for longer meetings. If there is a problem with the technology the Chairman should pause the meeting until that issue has been resolved. However, this does not stop a meeting going ahead because a person does not have access to the required technology in the first place. If technology fails for a wholly remote meeting, and the meeting is no longer open to the public, any decisions made could be challenged as unlawful which renders the whole meeting incapable of proceeding and therefore the Chairman should adjourn until the remote meeting can be restored within a reasonable period, or at a time and date fixed by the Chairman. Any interested party eligible to speak who attends to exercise their right to speak and is unable to do so renders only their item incapable of proceeding unless they are happy to submit their comments through a written representation.

The Council will try and achieve the best possible outcome.

### Deliberations and Exclusion of the Press and the Public

Under Regulation 14 of the Licensing Act 2003 (Hearings) Regulations 2005 the licensing authority may exclude the public from all or part of the hearing where it considers that the public interest in doing so outweighs the public interest in the Hearing or part of that Hearing taking place in public. In addition there may be information in the agenda pack pertaining to the hearing be exempt from publication or discussion in public under Schedule 12A of The Local Government Act 1972 as amended. In these circumstances the public will be excluded from part or the whole of the Hearing as appropriate.

At the conclusion of the Hearing, the Sub-Committee together with the Democratic Services Officer and Legal Advisor, will remain in a private virtual meeting in order to deliberate on the decision. Interested parties will then be notified of the outcome of the hearing in writing after the meeting in accordance with required timescales.

Each Member in remote attendance must ensure and verbally declare that there are no other persons present who are not entitled to be (either hearing or seeing) consideration of such items, and/or recording the proceedings.

The Sub-Committee may depart from this procedure (as varied/amended from time to time based on changes to law and practice) if it considers it necessary and/or equitable to do so.

### NOTE

IN PRODUCING THIS PROCEDURE, THE FOLLOWING HAVE BEEN CONSIDERED: -

- Licensing Act 2003 as amended and Explanatory Notes
- National Guidance
- The Licensing Act 2003 (Hearings) Regulations 2005 as amended
- The Human Rights Act 1998.
- Local Government Act 1972 as amended.
- The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020

### Licensing Sub-Committee Hearing Date: 23 March 2023 at 10:30

SUBJECT:	APPLICATION FOR A VARIAITION OF A PREMISES LICENCE at:		
	Budgens, 79 Mandeville Road, Aylesbury, Buckinghamshire, HP21 8AG		
Report Author	Kerryann Ashton – Licensing Officer		
Ward/s Affected	Aylesbury South-East		

### 1. Purpose of Report

To provide Members with information enabling the determination of an application for a variation to the premises licence, in respect of which relevant representations have been received. The application has been submitted by Samy Limited ("the applicant") in respect of **Budgens, 79 Mandeville Road, Aylesbury, Buckinghamshire, HP21 8AG** ("the premises").

### 2. Background

- 2.1 The premises is next to a fish and chip shop and faces onto a paved area with railings around the perimeter and includes bench seating. There are parking spaces available for customers and residents to use to the side of the shops.
- 2.3 A location plan showing the premises is attached to this report marked **Appendix 1**. The current layout plan is attached as **Appendix 2**.
- 2.4 The premises currently have the benefit of a premises licence permitting the sale of alcohol for consumption off the premises. The licence was granted under delegated authority in 2005 there being no objections. The current licence permits sale of alcohol between the hours of 08:00 and 23:00 hours Monday to Saturday and between 10:00 and 22:30 on Sundays. A copy of the current licence is attached as **Appendix 3**.

### 3. The Application

- 3.1 This application is for a variation of the current premises licence to take immediate effect. A copy of the application is attached as **Appendix 4**.
- 3.2 The variations sought are as follows:

The application is to allow 24-hour sale of alcohol for consumption off the premises only, to add late night refreshment between the hours of 23:00 and 05:00 and to amend conditions in Annex 2 of the current licence, including removal of restricting sale of alcohol hours on Good Friday and Christmas Day.

Current activities and hours	Proposed activities and hours	
Late night refreshment	2300 - 0500 Everyday	
Sale of alcohol Off the premises 08:00 – 23:00 Monday to Saturday 10:00 – 22:30 Sunday	00:00 – 24:00 Everyday	
Hours premises are open to the public Not stated	00:00 – 24:00 Everyday	

3.3 The steps the applicant intends to take to promote the licensing objectives are set out in the operating schedule (see appendix 3, section 16 of application form).

### 4. Relevant Representations

### 4.1 Responsible Authorities:

- 4.1.1 **The Chief Officer of Police**: Submitted a representation during the consultation period a copy of which is attached as **Appendix 5**.
- 4.1.2 **The Fire and Rescue Authority**: Response received: No comment
- 4.1.3 **The Local Planning Authority (Head of Sustainable Development)**: No Response received
- 4.1.4 **The Local Environmental Health Authority (Head of Environmental Health)**: Submitted a representation during the consultation period which has now been withdrawn on receipt of the revised operating schedule. A copy of the representation is attached as **Appendix 6**.
- 4.1.5 Weights and Measures Authority (Trading Standards Officer): No response received
- 4.1.6 **The Safeguarding and Child Protection Unit**: No response received
- 4.1.7 **The Licensing Authority**: Submitted a representation during the consultation period. A copy of which is attached as **Appendix 7**.
- 4.1.8 No responses were received from any other Responsible Authority.
- **4.2 Other persons:** One valid objection was received during the 28-day consultation period which ended on the 8 March 2023. A copy of the representation is attached marked **Appendix 8**.
  - 4.2 No letters of support were received during the consultation period.
  - 4.3 On the 13 March the applicant's agent submitted a revised operating schedule which has been circulated to all parties. A copy of the revised operating schedule is attached as **Appendix 9**.

### 5. Licensing Officer's Observations:

- 5.1 The Relevant Representation mainly raises the follows issues:
  - The prevention of public nuisance
- 5.2 In addition to the Mandatory Conditions, which together with the Conditions proposed by the applicant and the Responsible Authority are considered appropriate for recommendation to the Licensing Sub-Committee to address concerns raised in the objections if a Premises Licence is granted.

### 6. Policy Considerations

- 6.1 Regard must be given to the Council's Statement of Licensing Policy (published 4th March 2022) when determining this application. Of particular relevance (but not limited to) are the sections relating to Part C promoting the licensing objectives and the Council's approach to preventing a public nuisance (page 35).
- 6.2 Paragraph 8.41 of the Guidance states: "In completing an operating schedule, applicants are expected to have regard to the statement of licensing policy for their area. ...applicants are also expected to undertake their own enquiries about the area in which the premises are situated to inform the content of the application."
- 6.3 The Guidance goes on to state, paragraph 8.42: "Applicants are, in particular, expected to obtain sufficient information to enable them to demonstrate, when setting out the steps they propose to take to promote the licensing objectives that they understand:
  - the layout of the local area and physical environment including crime and disorder hotspots, proximity to residential premises and proximity to areas where children may congregate;
  - any risk posed to the local area by the applicants' proposed licensable activities..."
- 6.4 Paragraph 8.43 states, "Applicants are expected to include positive proposals in their application on how they will manage any potential risks. Finally, the Guidance states at paragraph 8.43, "It is expected that enquiries about the locality will assist applicants when determining the steps that are appropriate for the promotion of the licensing objectives. For example, premises with close proximity to residential premises should consider what effect this will have on their smoking, noise management and dispersal policies to ensure the promotion of the public nuisance objective. Applicants must consider all factors which may be relevant to the promotion of the licensing objectives, and where there are no known concerns, acknowledge this in their application."
- 6.5 In relation to licence hours Paragraph 3.11 of Buckinghamshire Council's Policy states: "in line with the duty to promote the licensing objectives, the Licensing Authority's Policy is to respect the right of residents to peace and quiet. In general, the Licensing Authority will take a more stringent approach to licensing hours in areas of higher residential density where there is greater risk of public nuisance."
- 6.6 In paragraph 3.13 it states: "Shops, stores and supermarkets will normally be free to provide sales of alcohol for consumption off the premises at any times when the retail

outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours. Further, in the case of individual shops which are known to be a focus of disorder and disturbance then, subject to representations from, for example, the police or other persons, a limitation on licensing hours may be appropriate."

- 6.7 In relation to the prevention of a public nuisance licensing objective, Paragraph 3.35 states" Public nuisance relates to the negative effects of nuisances including noise, light, odour, dust and litter affecting, or likely to affect, at least a few separate households locally. The Licensing Authority is keen to protect the amenity of residents and businesses in the vicinity of licensed premises. At the same time the Licensing Authority is aware that the licensed trade is important to the local economy and promoting the Council's culture and leisure aspirations. Consequently, the Licensing Authority will try and work together with statutory agencies, licensed businesses, residents and other businesses to reach a compromise in its decision making."
- 6.8 In paragraph 3.36, states "the Licensing Authority will consider whether the measures proposed to deal with the potential for public nuisance having regard to all circumstances of the application, are adequate. Much weight will be placed on recommendations made by Environmental Health Officers in terms of preventing public nuisance."
- 6.8 Regard must also be had to the national Guidance issued by the Home Office under Section 182 of the Licensing Act 2003, as amended. In relation to Prevention of Public Nuisance the Statutory Guidance states:
- 6.9 2.15: The 2003 Act enables licensing authorities and responsible authorities, through to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 6.10 2.16: Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 6.11 2.18: As with all conditions, those relating to noise nuisance may not be appropriate certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.

- 6.12 2.19: Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 6.13 2.21: Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in antisocial behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.
- 6.14 Regarding delivery services section 3.10 states "Persons who run premises providing 'alcohol delivery services' should notify the relevant licensing authority that they are operating such a service in their operating schedule. This ensures that the licensing authority can properly consider what conditions are appropriate. Premises with an existing premises licence, which choose to operate such a service in addition to their existing licensable activities, should contact their licensing authority for its view on whether this form of alcohol sale is already permitted or whether an application to vary the licence will be required."
- 6.15 Paragraph 10.15 goes on to say "Shops, stores and supermarkets should normally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours."

### 7. Resources, Risk and Other Implications

- 7.1 Resource: The only resource implications to date have been officer time however if the applicant or persons making relevant representations appeal against the decision of the Licensing Sub Committee this would result in legal fees to defend the appeal and further costs. In the event of a successful appeal the Council may also have to pay the applicant/other party's costs.
- 7.2 Human Rights: The Licensing Sub Committee's decision regarding this application will have Human Rights implications in respect of <u>both</u> the Applicant and the persons making relevant representations which also need to be considered equally and fairly so that the decision is proportionate and the right balance is met. The referral of this matter to the Sub Committee is laid down in the Licensing Act 2003, as amended and is also in accordance with Article 6 of the Human Rights Act 1998, the right to a fair hearing, which is an absolute right. The Applicant and the persons making relevant representations have been notified of the Hearing and invited to make representations. A statutory right of appeal to the Magistrates Court and the right (if it arises) to challenge the Sub-Committee's decision by way of Judicial Review to the High Court also ensure a fair hearing to both the Applicant and the persons making relevant and the persons making relevant representations.

- 7.3 Article 8 and Article 1 of the First Protocol the right to respect for private/family life and peaceful enjoyment of property/possessions (including Licences) also need to be considered. The persons making relevant representations have a right to respect for their private and family life and their home. They are entitled not to be disturbed by unreasonable noise and/or nuisance. However, this is a qualified right and has to be balanced against the rights of others including the rights of businesses in the area to operate.
- 7.4 Article 14 of the Human Rights Act 1998 the right to freedom from discrimination, which is an absolute right also needs to be considered. The human rights provided under the Human Rights Act 1998 must not be subject to discrimination under various headings, including race, national or social origins, association with a national minority group, or other status.
- 7.5 Interference with these rights is acceptable within the terms of the Human Rights Act 1998 if it safeguards the rights of others, is legitimate, proportionate and balanced in that there is a need to find a fair balance between the protection of individual rights and the interests of the community at large other than rights under Article 6 and 14 which are absolute rights and cannot be interfered with.
- 7.6 Therefore if Members refuse to grant the application to vary the Premises Licence in whole or part or grant it subject to Conditions this will be a breach of the rights of the Applicant <u>unless</u> such refusal (in full or part) is and/or the Conditions imposed are appropriate, proportionate and can be justified, on balance, by being outweighed by the rights of the community at large to peaceful enjoyment of their property/possessions. Any restriction placed upon the Premises Licence must not go beyond what is strictly necessary to achieve its legitimate purpose in order to mitigate the interference with the community at large's enjoyment of their property/possessions.
- 7.7 By taking into consideration all the material considerations relating to this application and balancing the interests/rights of all parties involved it is considered that the Licensing Sub-Committees decision will be both proportionate and justified having had regard to the Human Rights Act 1998.
- 7.8 The Equality Act 2010, including the Council's Public Sector Equality Duty, must be taken into account when making decisions in relation to licensing applications.

### 8. Determination by the Licensing Sub-Committee

- 8.1 The Sub Committee is obliged to determine applications in the light of the above and any other material considerations with a view to promoting the four licensing objectives, which are:
  - The prevention of crime and disorder
  - Public safety
  - Prevention of public nuisance
  - Protection of children from harm

Regard must also be had to the Council's Licensing Policy, Home Office Guidance issued under Section 182 of the Licensing Act 2003, as amended, relevant representations received and the evidence presented at the Hearing.

- 8.2 Each application must be considered on its own merits and any conditions attached to premises licences must be tailored to the individual style and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions. Standardised conditions should be avoided and indeed, may be unlawful where they cannot be shown to promote the licensing objectives in any individual case.
- 8.3 The Sub Committee must avoid duplication of other legal requirements and should only impose conditions on a premises licence which are appropriate and proportionate for the promotion of the licensing objectives and where additional and/or supplementary measures are required in order to promote the licensing objectives.
- 8.4 The following options are available to the Licensing Sub Committee:
  - 8.4.1 Grant the Variation Application in full or part subject to any Conditions to be attached to the premises licence (which modify, or add to or vary the Conditions already imposed on it) which are consistent with the Operating Schedule and which are considered appropriate and proportionate for the promotion of the four licensing objectives in response to relevant representations received and any relevant Mandatory Conditions.

On a "without prejudice" basis, a draft list of **proposed Conditions** is attached to this Report marked "The Schedule".

- 8.4.2 Reject the whole of the Variation Application.
- 8.4.3 Grant the Variation Application subject to different conditions for different parts of the premises or licensable activities if this is considered appropriate and proportionate to promote the four licensing objectives and in response to the representations received).
- 8.5 The Sub-Committee is asked to note that:
  - 8.5.1 It may not reject the whole or part of the application or modify or add to or vary the existing conditions - merely because it considers it desirable to do so. It must actually be **appropriate and proportionate** in order to promote the four licensing objectives and be in response to the representations received and full reasons must be given for the Sub-Committees decision.
  - 8.5.2 When determining the application to vary the Premises Licence consideration must be given to <u>the effect of the variations</u> proposed. Any modification or variation to Conditions or any additional Conditions to be added to the Premises Licence must also be as a result of the <u>effect of the variation</u> if granted on the promotion of the four licensing objectives.

### THE SCHEDULE

### **The Mandatory Conditions**

### Annex 1 – Mandatory conditions

For the purposes of this schedule

"the Act" means the Licensing Act 2003;

"Anti-Social Behaviour" has the meaning given in section 36 of the Anti-social Behaviour Act 2003; "Disability" has the meaning given in section 1 of the Disability Discrimination Act 1995;

"Relevant Premises" has the meaning given in paragraphs (a) and (b) of the definition in section 159 of the Act;

"Responsible Person" has the meaning given in paragraphs (a) and (b) of the definition in section 153(4) of the Act (the relevant parts of which are attached to this licence).

### Mandatory Condition - s19 of the Licensing Act 2003 - Supply of Alcohol

No supply of alcohol may be made under the premises licence:

(a) at a time when there is no designated premises supervisor in respect of the premises licence, or

(b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.

Every supply of alcohol under the premises licence must be made authorised by a person who holds a personal licence

# MANDATORY CONDITIONS SPECIFIED BY THE LICENSING ACT 2003 (MANDATORY LICENSING CONDITIONS) ORDER 2010 AS AMENDED BY THE LICENSING ACT 2003 (MANDATORY LICENSING CONDITIONS)(AMENDMENT) ORDER 2014:

### Mandatory Condition 1

(1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises:-

(a) games or other activities which require or encourage, or are designed to require or encourage, individuals to:-

(i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or .

(ii) drink as much alcohol as possible (whether within a time limit or otherwise);

(b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective; .

(c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective; .

(d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner; .

(e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).

### Mandatory Condition 2

The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.

### Mandatory Condition 3

The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
 The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
 The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either:-

(a) a holographic mark, or .

(b) an ultraviolet feature.

### Mandatory Condition 4

The responsible person must ensure that:-

(a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:-

- (i) beer or cider: ½ pint; .
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and .
- (iii) still wine in a glass: 125 ml; .

(b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and .

(c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available."

# MANDATORY CONDITIONS SPECIFIED BY THE LICENSING ACT 2013 (MANDATORY CONDITIONS) ORDER 2014:

### Mandatory Condition 5

1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

- 2. For the purposes of the condition set out in paragraph 1:-
- (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
- (b) "permitted price" is the price found by applying the formula:-
  - $P = D + (D \times V)$

Where:-

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and

(iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

(c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence:-

(i) the holder of the premises licence,

- the designated premises supervisor (if any) in respect of such a licence, or
  - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;

(d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

(e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.

3. Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

4. (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.

(2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

### Proposed conditions

(ii)

Annex 2 –Conditions consistent with the operating schedule - To be added to current operating schedule

General licensing objective Not stated

The Prevention of Crime and Disorder

- 1. A digital CCTV system will be installed, or the existing system maintained, such system to be fit for the purpose.
- 2. The CCTV system shall be capable of producing immediate copies on site. Copies of recordings will either be recorded digitally on to CD/DVD or other equivalent medium.
- 3. Any recording will be retained and stored in a suitable and secure manner for a minimum of 31 days and shall be made available, subject to compliance with Data Protection legislation, to the police for inspection on request.
- 4. The precise positions of the camera may be agreed, subject to compliance with Data Protection legislation, with the police from time to time.
- 5. The system will display, on any recording, the correct time and date of the recording.
- 6. The CCTV system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity

Public Safety

1. There will at all times be adequate levels of staff maintained at the premises. Such staff levels will be disclosed, on request, to the licensing authority and police.

The Prevention of public nuisance

1. Adequate waste receptacles for use by customers shall be provided in and immediately outside the premises

### Protection of children from harm

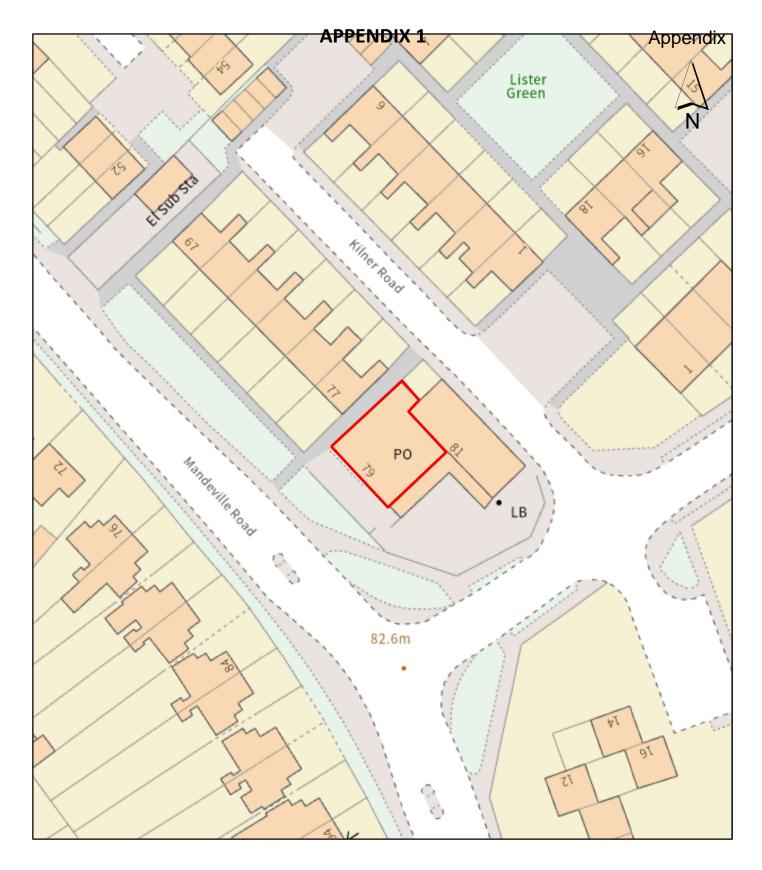
- 1. The premises licence holder will ensure that an age verification policy will apply to the premises whereby all cashiers will be trained to ask any customer attempting to purchase alcohol, who appears to be under the age of 25 years (or older if the licence holder so elects) to produce, before being sold alcohol, identification being a passport or photocard driving licence bearing a holographic mark or other form of identification that complies with any mandatory condition that may apply to this licence.
- 2. Signage informing customers of the age verification policy adopted at the premises will be prominently displayed.

### Informative/s -

This Premises Licence does not purport to grant planning permission for the use of the premises hereby permitted by this Licence and/or for the hours of operation hereby permitted by this Licence and the Applicant is advised to contact the Planning Department to check compliance with the relevant planning legislation/requirements and to submit any necessary planning applications prior to operation.

Officer Contact: Kerryann Ashton (01296 585 560) email address: kerryann.ashton@buckinghamshire.gov.uk

Background Papers:	Application ref PR202302-293748
	<ul> <li>Licensing Act 2003, as amended</li> </ul>
	Licensing Policy – Buckinghamshire Council published Match 2022
	Home Office Guidance issued under Section 182 of the Licensing
	Act 2003, as amended





Directorate For Communities Walton Street Offices Walton Street Aylesbury HP20 1UA

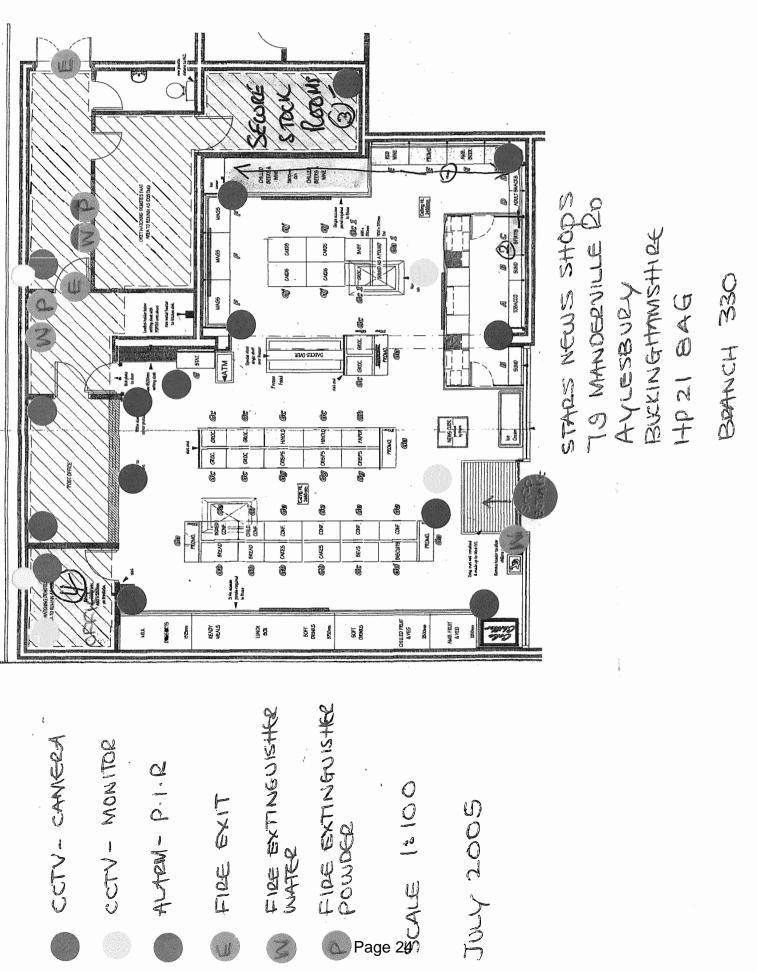
### PROJECT : Licensing - PR202302-293748

Title: 79 Mandeville Road Aylesbury HP21 8AG

Scale : 1:1,000

Date : 13/03/2023 Drawn by : CS

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### APPENDIX 3



# **Directorate for Communities**

Licensing Services The Gateway Gatehouse Road Aylesbury HP19 8FF

Licensing@buckinghamshire.gov.uk 01296 585605 www.buckinghamshire.gov.uk

# **Premises Licence**

Premises Licence Number	PR0518 (PR202302-293289)
Date Issued	06 Feb 2023

## **Premises Details**

**Address - Location** 

79 MANDEVILLE ROAD
AYLESBURY
HP21 8AG
01296 485588
Not Applicable

## **Licensable Activities**

Licensable activities authorised by the licence and the times the licence authorises the carrying out of licensable activities:

The Co-operative Store

**Opening Times** 

Not Stated

Where the licence authorises supplies of alcohol whether these are on and / or off supplies Alcohol is supplied for consumption off the premises only

### Sale by Retail of Alcohol

Monday: 08:00 - 23:00 Tuesday: 08:00 - 23:00 Wednesday: 08:00 - 23:00 Thursday: 08:00 - 23:00 Friday: 08:00 - 23:00 Saturday: 08:00 - 23:00 Sunday: 10:00 - 22:30 Location: Off the premises Seasonal Variations: Not Applicable We hereby certify this to be a true copy of the original Winckworth Sherwood Winckworth Sherwood LLP Minerva House 5 Montague Close London SE1 9BB Non-Standard Timings: Not Applicable

# **Licence Holder**

Name: Samy Limited Address: 73-78 Corporation Road Middlesbrough, TS1 1LY United Kingdom

Telephone Number: Not Stated Email Address: Not Stated Company No: 07689168

# **Designated Premises Supervisor**

Name: Saravanakumar Selvakumar Address: 31 Athol Street Middlesbrough, TS1 4LB United Kingdom Telephone Number: Not Stated Email Address: Not Stated

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Personal Licence Number: MBRO/PL1546/093461 Issuing Council: Middlesbrough

alli

Lindsey Vallis Transport Service Director

# Annex 1 – Mandatory Conditions

The following conditions apply to all premises licences under the circumstances described, with the exception of community premises which are subject to the alternative licence condition. These following conditions are in addition to any conditions shown on the licence under Annex 2 and Annex 3.

Premises licences authorising the sale or supply of alcohol

Conditions 3, 4 and 6 do not apply to premises only licensed for consumption of alcohol "off" the premises.

# **Condition 1**

No supply of alcohol may be made under the premises licence -

(a) At a time when there is no designated premises supervisor in respect of the premises licence; or

(b) At a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.

# **Condition 2**

Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.

# **Condition 3**

(1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises.

a) games or other activities which require or encourage, or are designed to require or encourage, individuals to –

(i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or

(ii) drink as much alcohol as possible (whether within a time limit or otherwise);

b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or

discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;

c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective; We hereby certify this to be a true copy of the original Winckworth Sherwood Winckworth Sherwood LLP Minerva House 5 Montague Close London SE1 9BB

d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.

e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).

# **Condition 4**

The responsible person must ensure that free potable (drinking) water is provided on request to customers where it is reasonably available.

# **Condition 5**

(1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

(2) The designated premises supervisor in relation to the premises licences must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

(3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either:-

(a) a holographic mark or

(b) an ultraviolet feature.

# **Condition 6**

The responsible person shall ensure that -

(a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures –

(i) beer or cider: ½ pint;

(ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and

(iii) still wine in a glass: 125 ml; and

(b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and

(c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

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# Condition 7

A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

a. For the purposes of the condition set out in paragraph 1 –

(a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979

(b) "permitted price" is the price found by applying the formula –

 $\mathsf{P}=\mathsf{D}+(\mathsf{D}\mathsf{x}\mathsf{V})$ 

Where –

(i) P is the permitted price

(ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and

(iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

(c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence –

(i) The holder of the premises licence

(ii) The designated premises supervisor (if any) in respect of such a licence, or

(iii) The personal licence holder who makes or authorises a supply of alcohol under such a licence;

(d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and(e) "value added tax" means value added tax charged in accordance with the Value Added

Tax Act 1994.

Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.

(2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

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### If the premises licence allows exhibition of films

# **Condition 8**

Where a premises licence authorises the exhibition of film, the admission of children under the age of 18 to film exhibitions permitted under the terms of this licence shall be restricted in accordance with any recommendations made by:

(a) The British Board of Film classification (BBFC), where the film has been classified by that Board or

(b) The Licensing Authority where no classification certificate has been granted by the BBFC, or, where the Licensing Authority has notified the licence holder that section 20 (3) (b) applies to the film in question and the admission of children must be in accordance with any recommendation made by the Licensing Authority.

### If the premises licence has conditions in respect of door supervisors

# **Condition 9**

1. Where a premises licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, each such individual must:

(a) be authorised to carry out that activity by a licence granted under the Private Security Industry Act 2001; or

(b) be entitled to carry out that activity by virtue of section 4 of the Act.

2. But nothing in subsection (1) requires such a condition to be imposed:

(a) in respect of premises within paragraph 8(3)(a) of Schedule 2 to the Private SecurityIndustry Act 2001 (c12) (premises with premises licences authorising plays or films); or(b) in respect of premises in relation to:

(i) any occasion mentioned in paragraph 8(3)(b) or (c) of that Schedule (premises being used exclusively by club with club premises certificate, under a temporary event notice authorising plays or films or under a gaming licence), or

(ii) any occasion within paragraph 8(3)(d) of that Schedule (occasions prescribed by regulations under that Act.

3. For the purposes of this section:

(a) "security activity" means an activity to which paragraph 2(1)(a) of that Schedule applies, and, which is licensable conduct for the purposes of that Act, (see Section 3(2) of that Act) and

(b) paragraph 8(5) of that Schedule (interpretation of references to an occasion) applies as it applies in relation to paragraph 8 of that Schedule.

# Annex 2 - Conditions consistent with the operating schedule

1) Alcohol shall not be sold or supplied except during permitted hours.

In this condition, permitted hours mean:

- a) On weekdays, other than Christmas Day, 8.00am to 11.00pm.
- b) On Sundays, other than Christmas Day, 10.00am to 10.30pm.
- c) On Christmas Day, 12.00noon to 3.00pm and 7.00pm to 10.30pm.
- d) On Good Friday, 8.00am to 10.30pm.

The above restrictions do not prohibit:

a) during the first twenty minutes after the above hours, the taking of the alcohol from the premises, unless the alcohol is supplied or taken in an open vessel;b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;

c) the sale of alcohol to a trader or club for the purposes of the trade or club;
d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;

2) Alcohol shall not be sold in an open container or be consumed in the licensed premises.

# **General licensing objectives**

None

## The prevention of crime and disorder

None

## The prevention of public nuisance

None

# **Public safety**

None

# The protection of children from harm

None

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# Annex 3 - Conditions attached after a hearing by the licensing authority

Not applicable

# **APPENDIX 4**



Buckinghamshire Application to vary a premises licence Licensing Act 2003

For help contact Licensing@buckinghamshire.gov.uk Telephone:

\* required information

Section 1 of 18			
You can save the form at any time and resume it later. You do not need to be logged in when you resume.			
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.	
Your reference	AGS/34256/26	You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.	
Are you an agent acting on behalf of the applicant? • Yes  • No		Put "no" if you are applying on your own behalf or on behalf of a business you own or work for.	
Applicant Details			
* First name	Samy Limited		
* Family name	Samy Limited		
* E-mail	asanders@wslaw.co.uk		
Main telephone number		Include country code.	
Other telephone number			
Indicate here if the application	icant would prefer not to be contacted by telep	hone	
Is the applicant:			
<ul> <li>Applying as a business or organisation, including as a sole trader</li> <li>Applying as an individual</li> </ul>		A sole trader is a business owned by one person without any special legal structure. Applying as an individual means the applicant is applying so the applicant can be employed, or for some other personal reason, such as following a hobby.	
Applicant Business			
Is the applicant's business registered in the UK with Companies House?	● Yes   ○ No	Note: completing the Applicant Business section is optional in this form.	
Registration number	07689168		
Business name	Samy Limited	If the applicant's business is registered, use its registered name.	
VAT number -	ΝΑ	Put "none" if the applicant is not registered for VAT.	
Legal status	Private Limited Company		

Continued from previous page			
Applicant's position in the business	Legal Team		
Home country	United Kingdom	The country where the applicant's headquarters are.	
Registered Address		Address registered with Companies House.	
Building number or name	73-75		
Street	Corporation Road		
District			
City or town	Middlesbrough		
County or administrative area			
Postcode	TS1 1LY		
Country	United Kingdom		
Agent Details			
* First name	Andrew		
* Family name	Sanders		
* E-mail	asanders@wslaw.co.uk		
Main telephone number	0207 593 0250	Include country code.	
Other telephone number			
Indicate here if you would a series of the series of th	ld prefer not to be contacted by telephone		
Are you:			
• An agent that is a busine	ess or organisation, including a sole trader	A sole trader is a business owned by one person without any special legal structure.	
<ul> <li>A private individual acting as an agent</li> </ul>			
Agent Business			
ls your business registered in the UK with Companies House?	Yes O No	Note: completing the Applicant Business section is optional in this form.	
Registration number	OC334359		
Business name	Winckworth Sherwood LLP	If your business is registered, use its registered name.	
VAT number -	NA	Put "none" if you are not registered for VAT.	
Legal status	Limited Liability Partnership		

Continued from previous page			
Your position in the business	Licensing Assistant		
Home country	United Kingdom	The country where the headquarters of your business is located.	
Agent Registered Address		Address registered with Companies House.	
Building number or name	Minerva House		
Street	5 Montague Close		
District			
City or town	London		
County or administrative area			
Postcode	SE1 9BB		
Country	United Kingdom		
Section 2 of 18			
APPLICATION DETAILS			
This application cannot be used to vary the licence so as to extend the period for which the licence has effect or to vary substantially the premises to which it relates. If you wish to make that type of change to the premises licence, you should make a new premises licence application under section 17 of the Licensing Act 2003. I/we, as named in section 1, being the premises licence holder, apply to vary a premises licence under section 34 of the			
* Premises Licence Number	nises described in section 2 below. PR0518 (PR202302-293289)		
	al address, OS map reference or description of t	he premises?	
<ul> <li>Address</li> <li>OS map reference</li> <li>Description</li> </ul>			
Postal Address Of Premises			
Building number or name	79		
Street	Mandeville Road		
District			
City or town	Aylesbury		
County or administrative area			
Postcode	HP21 8AG		
Country	United Kingdom		
Premises Contact Details			
Telephone number			

Continued from previous page			
Non-domestic rateable value of premises (£)	17,750		
•			
Section 3 of 18			
VARIATION			
Do you want the proposed variation to have effect as soon as possible?	• Yes	⊖ No	
Do you want the proposed val introduction of the late night		elation to the	
⊖ Yes	No		You do not have to pay a fee if the only purpose of the variation for which you are applying is to avoid becoming liable to the late night levy.
If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, state the number expected to attend			
Describe Briefly The Nature	Of The Proposed Variati	ion	
Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.			
The premises is a convenience store located at 79 Mandeville Road, Aylesbury, HP21 8AG.			
The variation is to do the follo	wing:		
<ol> <li>Extension of the hours for the sale of alcohol to 24 hours daily.</li> <li>Provision of late night refreshment between the hours of 2300 and 0500 daily.</li> <li>To remove the conditions listed in Annex 2, including those that restrict the sale of alcohol on Christmas Day and Good Friday.</li> <li>To include in Annex 2 the conditions in boxes b to e of Section 16 of the application.</li> </ol>			
Section 4 of 18			
PROVISION OF PLAYS			
See guidance on regulated en	tertainment		
Will the schedule to provide plays be subject to change if this application to vary is successful?			
⊖ Yes	• No		
Section 5 of 18			
PROVISION OF FILMS			
See guidance on regulated entertainment			
Will the schedule to provide films be subject to change if this application to vary is successful?			

Continued from previous page		⊖ Yes	● No
Section 6 of 18			
PROVISION OF INDOOR SPOR	TING EVENTS		
See guidance on regulated enter	ertainment		
Will the schedule to provide ind this application to vary is succe	door sporting events be subject to change if ssful?		
⊖ Yes	No		
Section 7 of 18			
PROVISION OF BOXING OR WI	RESTLING ENTERTAINMENTS		
See guidance on regulated enter	ertainment		
Will the schedule to provide bo to change if this application to	oxing or wrestling entertainments be subject vary is successful?		
⊖ Yes	No		
Section 8 of 18			
PROVISION OF LIVE MUSIC			
See guidance on regulated enter	ertainment		
Will the schedule to provide liv application to vary is successfu	e music be subject to change if this I?		
⊖ Yes	No		
Section 9 of 18			
PROVISION OF RECORDED MU	JSIC		
See guidance on regulated enter	ertainment		
Will the schedule to provide rea application to vary is successfu	corded music be subject to change if this I?		
⊖ Yes	No		
Section 10 of 18			
PROVISION OF PERFORMANC	ES OF DANCE		
See guidance on regulated enter	ertainment		
Will the schedule to provide pe this application to vary is succe	rformances of dance be subject to change if ssful?		
⊖ Yes	No		
Section 11 of 18			
PROVISION OF ANYTHING OF DANCE	A SIMILAR DESCRIPTION TO LIVE MUSIC, REC	ORDED MUSIC OR PERFORM	ANCES OF
See guidance on regulated enter	ertainment		
•	ything similar to live music, recorded music or ect to change if this application to vary is		
⊖ Yes	No		

Continued from previous	page			
Section 12 of 18	Section 12 of 18			
PROVISION OF LATE N	IIGHT REFRESHMENT			
Will the schedule to pro this application to vary	ovide late night refreshn ' is successful?	nent be subject to c	hange if	
• Yes	⊖ No			
Standard Days And Ti	imings			
MONDAY				Provide timings in 24 hour clock
	Start 23:00	End	05:00	(e.g., 16:00) and only give details for the days
	Start	End		of the week when you intend the premises to be used for the activity.
TUESDAY			L]	
TOESDAT	Start 23:00	End	05:00	
			03.00	
	Start	End		
WEDNESDAY				
	Start 23:00	End	05:00	
	Start	End		
THURSDAY				
	Start 23:00	End	05:00	
	Start	End		
FRIDAY				
	Start 23:00	End	05:00	
	Start	End		
		2.14		
SATURDAY		En el	05.00	
	Start 23:00	End	05:00	
	Start	End		
SUNDAY				
	Start 23:00	End	05:00	
	Start	End		
Will the provision of lat both?	te night refreshment tak	e place indoors or o	outdoors or	
Indoors	Outdoors	<ul><li>Both</li></ul>		Where taking place in a building or other structure select as appropriate. Indoors may include a tent.
	be authorised, if not alr not music will be ampli			urther details, for example (but not
·	· ·	Dama 2		

Continued from previous	page	
The provision will take p	place inside the premises but custo	mers may leave the premises with items purchased.
State any seasonal varia		
For example (but not example)	<pre>kclusively) where the activity will oc</pre>	ccur on additional days during the summer months.
L		
Non standard timings. those listed above, list k		r the provision of late night refreshment at different times from
For example (but not ex	clusively), where you wish the activ	vity to go on longer on a particular day e.g. Christmas Eve.
Section 13 of 18		
SUPPLY OF ALCOHOL		
	oply alcohol be subject to change if	this application to
vary is successful?		
• Yes	⊖ No	
Standard Days And Ti	mings	
MONDAY		Provide timings in 24 hour clock
	Start 00:00	End 24:00 (e.g., 16:00) and only give details for the days of the week when you intend the premises
	Start	End to be used for the activity.
TUESDAY		
	Start 00:00	End 24:00
	Start	End
WEDNESDAY		
	Start 00:00	End 24:00
	Start	End
THURSDAY		
	Start 00:00	End 24:00
	Start	End

Continued from previous page	
FRIDAY	
Start 00:00	End 24:00
Start	End
SATURDAY	
Start 00:00	End 24:00
Start	End
SUNDAY	
Start 00:00	End 24:00
Start	End
Will the sale of alcohol be for consumption?	
<ul> <li>On the premises</li> <li>Off the premises</li> </ul>	Both If the sale of alcohol is for consumption on the premises select on, if the sale of alcohol is for consumption away from the premises select off. If the sale of alcohol is for consumption on the premises and away from the premises select both.
State any seasonal variations.	
For example (but not exclusively) where the activity will oc	cur on additional days during the summer months.
Non-standard timings. Where the premises will be used for list below.	r the supply of alcohol at different times from those listed above,
For example (but not exclusively), where you wish the activ	vity to go on longer on a particular day e.g. Christmas Eve.
Section 14 of 18	
ADULT ENTERTAINMENT	
Highlight any adult entertainment or services, activities, or premises that may give rise to concern in respect of childre	3
	he premises or ancillary to the use of the premises which may bether you intend children to have access to the premises, for for restricted age groups etc gambling machines etc.
NA	

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Continued from previous page				
Section 15 of 18				
HOURS PREMISES ARE OPEN	I TO THE PUBLIC			
Standard Days And Timings	5			
MONDAY				Provide timings in 24 hour clock
Start	00:00	End	24:00	(e.g., 16:00) and only give details for the days
Start		End		of the week when you intend the premises to be used for the activity.
TUESDAY				
Start	00:00	End	24:00	
Start		End		
		LIIU		
WEDNESDAY				
Start	00:00	End	24:00	
Start		End		
THURSDAY				
Start	00:00	End	24:00	
Start		End		
FRIDAY				
Start	00:00	End	24:00	
Start		End		
SATURDAY				
Start	00:00	End	24:00	
Start		End		
		End		
SUNDAY				
Start		End	24:00	
Start		End		
State any seasonal variations.				
For example (but not exclusiv	ely) where the act	ivity will occur on	additional day	ys during the summer months.
Non standard timings Whore	you intend to use	the promises to b	o onon to tho	members and quests at different times from
Non standard timings. Where you intend to use the premises to be open to the members and guests at different times from those listed above, list below.				
For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.				
		Page 4		

Page 41

Identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

The conditions listed under Annex 2.

I have enclosed the premises licence

I have enclosed the relevant part of the premises licence

Reasons why I have failed to enclose the premises licence or relevant part of premises licence.

### Section 16 of 18

## LICENSING OBJECTIVES

Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) List here steps you will take to promote all four licensing objectives together.

## b) The prevention of crime and disorder

1. A digital CCTV system will be installed, or the existing system maintained, such system to be fit for the purpose.

2. The CCTV system shall be capable of producing immediate copies on site. Copies of recordings will either be recorded digitally on to CD/DVD or other equivalent medium.

3. Any recording will be retained and stored in a suitable and secure manner for a minimum of 31 days and shall be made available, subject to compliance with Data Protection legislation, to the police for inspection on request.

4. The precise positions of the camera may be agreed, subject to compliance with Data Protection legislation, with the police from time to time.

5. The system will display, on any recording, the correct time and date of the recording.

6. The CCTV system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.

## c) Public safety

There will at all times be adequate levels of staff maintained at the premises. Such staff levels will be disclosed, on request, Page 42

to the licensing authority and police.

d) The prevention of public nuisance

Adequate waste receptacles for use by customers shall be provided in and immediately outside the premises.

e) The protection of children from harm

1. The premises licence holder will ensure that an age verification policy will apply to the premises whereby all cashiers will be trained to ask any customer attempting to purchase alcohol, who appears to be under the age of 25 years (or older if the licence holder so elects) to produce, before being sold alcohol, identification being a passport or photocard driving licence bearing a holographic mark or other form of identification that complies with any mandatory condition that may apply to this licence.

2. Signage informing customers of the age verification policy adopted at the premises will be prominently displayed.

Section 17 of 18

NOTES ON REGULATED ENTERTAINMENT

In terms of specific **regulated entertainments** please note that:

- Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
- Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
- Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
- Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.
- Live music: no licence permission is required for:
  - o a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
  - o a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
  - o a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
  - o a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
  - o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
  - Recorded Music: no licence permission is required for:
    - o any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
    - o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
    - o any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.

- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
  - o any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
  - o any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
  - o any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
  - o any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

## Section 18 of 18

## PAYMENT DETAILS

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

Variation Fees are determined by the non domestic rateable value of the premises. To find out a premises non domestic rateable value go to the Valuation Office Agency site at http://www.voa.gov.uk/business\_rates/index.htm Band A - No RV to £4300 £100.00 Band B - £4301 to £33000 £190.00 Band C - £33001 to £8700 £315.00 Band D - £87001 to £12500 £450.00\* Band E - £125001 and over £635.00\* \*If the premises rateable value is in Bands D or E and the premises is primarily used for the consumption of alcohol on the premises then your are required to pay a higher fee Band D - £87001 to £12500 £900.00 Band E - £125001 and over £1,905.00 If you own a large premise you are subject to additional fees based upon the number in attendance at any one time Capacity 5000-9999 £1,000.00 Capacity 10000 -14999 £2,000.00 Capacity 15000-19999 £4,000.00 Capacity 20000-29999 £8,000.00 Capacity 30000-39000 £16,000.00 Capacity 40000-49999 £24,000.00 Capacity 5000-69999 £40,000.00 Capacity 70000-79999 £48,000.00 Capacity 80000-89999 £56,000.00 Capacity 90000 and over £64,000.00

\* Fee amount (£)

	190.00
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## DECLARATION

I/WE UNDERSTAND THAT IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

Ticking this box indicates you have read and understood the above declaration

This section should be completed by the applicant, unless you answered "Yes" to the question "Are you an agent acting on behalf of the applicant?"

* Full name	Winckworth Sherwood LLP
* Capacity	Agent
* Date	07 / 02 / 2023 dd mm yyyy
	Add another signatory

Once you're finished you need to do the following:

1. Save this form to your computer by clicking file/save as...

2. Go back to <u>https://www.gov.uk/apply-for-a-licence/premises-licence/buckinghamshire/change-1</u> to upload this file and continue with your application.

Don't forget to make sure you have all your supporting documentation to hand.

# IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

### **OFFICE USE ONLY**

Applicant reference number	AGS/34256/26
Fee paid	
Payment provider reference	
ELMS Payment Reference	
Payment status	
Payment authorisation code	
Payment authorisation date	
Date and time submitted	
Approval deadline	
Error message	
Is Digitally signed	
<b>1</b> <u>2</u> <u>3</u> <u>4</u>	<u>5 6 7 8 9 10 11 12 13 14 15 16 17 18</u> Next >



**Trevor Hooper** Licensing Officer Aylesbury/chiltern

Aylesbury Police Station Walton Grove Wendover Road, Aylesbury BUCKS, HP12 7LA

Tel: 01296 396034 Fax: trevor.hooper@thamesvalley.pnn.police.uk www.thamesvalley.police.uk

16<sup>th</sup> February 2023

Dear Mr Gallacher,

### Re= Budgens, 79 Mandeville road, Aylesbury, Bucks. HP21 8AG.

#### Application to vary a premises licence.

This is an application to substantially vary the hours of operation for the above named premises.

The application is to=

- 1. Extend the hours for the sale of alcohol to 24 hours daily.
- 2. To include the provision of late night refreshment between the hours of 2300 and 0500 daily.
- 3. To remove certain conditions.
- 4. Include conditions as listed in Annex 2 boxes b to e.

The licence as it currently stands allows the sale of alcohol Monday to Saturday between the hours of 0800 and 2300, Sunday 10.00 to 22.30. With no non-standard timings.

The premise is a single story building located at the Junction of Mandeville road and Harvey road with the entrance facing out onto Harvey road. It has been at this location for many years, to my knowledge over 45. It is adjacent to a fish and chip shop which has also been there for many years. The fish and chip shop closes a 9pm each day it is open. It is surrounded on all four sides by dwelling houses, of which the ones opposite are a number of Old people's bungalows. The car park for the use of the premise is sat to the right of the premise as you look at it this itself is bordered on two sides by dwelling houses. To the front of the shop and chip shop is an open paved space surrounded by railings, with this space is seating and flower beds.

It is fair to say that over the years this area has seen few problems by either crime and disorder or public nuisance. It has not been termed a hot spot like some of our later opening premises. To be fair these are normally within the town as we have no other premises that are 24/7 other than the large supermarkets that sit outside the town on the industrial estates.

The premise in its application does not stipulate the style of its late night refreshment offering. Under this section it states that this provision will take place inside the premises but customers may leave the premises with items purchased. When asked, staff stated that the refreshment may consist of coffee and if requested they could provide Hot Dogs. The councils Licensing policy sets out the role of the council, at 1.5 and 1.6 it lays out its aims to make Buckinghamshire the best place to live, raise a family, work and do business. It goes onto talk about outstanding public spaces a place where residents, regardless of background have access to great opportunities, living healthy successful lives and aging well with independence, it states that they are the council's key priorities, and that licensing has a crucial role to play in achieving these goals.

It seeks to balance the interests of business and residents.

The police would not seek to object to this application by way of the Crime and Disorder objective under the licensing act, although this is untested at the moment as no 24hour licence is in place but would object under The prevention of public nuisance objective.

The council within their policy recognise at 3.35 the prevention of Public Nuisance and the causes of such problems. It quotes the negative effects of such things as, noise, light odour, dust and litter. It talks about noise escape from the premises, customer arrival and departure, customer parking, staff arriving and leaving, delivery of goods, outside areas, litter, street drinking.

The applicant has not within the application offered any conditions that would promote The prevention of public nuisance objective within or outside of the premises. It does not offer any conditions that would prevent Anti-Social Behaviour. The application as it stands offers nothing to prevent the area becoming a hot spot.

T I Hooper

Licensing Officer.













## Strategic Environmental Health Protection

## Licensing Act 2003 Response

То:	Licensing	
From:	Charlie Robinson – Environmental Protection Officer	
Site Address:	79 Mandeville Road, Aylesbury, Buckinghamshire HP21 8AG	
Proposal:	Application for the variation of a premises licence	
Our Reference:	PR202302-293982	
Date:	6 <sup>th</sup> March 2023	

## Re: Application for the variation of a premises licence

I acknowledge safe receipt of the premises licence variation application documentation (including proposed amended timings and operating schedule).

I am an authorised officer of the Council as set out in Section 69(2)(d) of the Licensing Act 2003. I fulfil the duties of a Responsible Authority as defined by Section 69(4)(e) of the Act in terms the Council's statutory functions associated with the minimisation or prevention of risks associated with pollution to the environment or harm to human health.

Environmental Health have reviewed the proposed variation to the licence and have established concerns in relation to potential noise from the premises which would not promote the prevention of public nuisance objective.

The premises is situated in a highly residential area with neighbouring residential properties being in close proximity on all four sides of the premises, namely properties on Mandeville Road, Kilner Road and Harvey Road. To the front of the premises and neighbouring takeaway, there is an open paved area with seating.

Environmental Health have not received any nuisance related complaints in respect of this premises, however it is felt that if the application were granted as applied for, the premises would pose a risk of becoming a source of noise nuisance during the late hours of the night/early morning. This could result from general customer noise, potential for noise from customers gathering in the open space outside of the premises and also potentially from the plant and equipment needing to operate for longer periods of time (i.e. air conditioning/heating, refrigeration equipment). The plant area for the premises is located at the rear of the premises and is within approximated 5 meters of the neighbouring property on Kilner Road.

Unfortunately, the applicant has not provided sufficient information in support of this application to allay Environmental Health's concerns in relation to the above. Whilst the addition of CCTV as a condition is a positive proposal, the only condition directly attributed to the prevention of public nuisance relates to adequate waste receptacles being provided. Environmental Health would have welcomed further controls to be proposed by the applicant which addressed areas such as;

- Waste and litter collection.
- Time restrictions on emptying waste receptacles to prevent disturbances for neighbours.
- Active monitoring of the premises and outside area.
- Training for staff to prevent disturbances.
- Complaints procedure and records/log.

It is also not clear whether the premises will be offering delivery services through online delivery platforms/apps. As such, clarity is requested in relation to this matter and if this is the case, Environmental Health would suggest that further controls would be required, should the application be granted. Such controls may include restrictions on timings for delivery services to be available etc. to prevent unreasonable levels of noise from delivery services going to and from the premises.

Without further information about the applicant's intentions or proposed controls, **Environmental Health hereby object to the application being granted in its current form**. However, engagement and further information from the application would be supported.

If you would like to discuss this case, please do not hesitate to contact me.

## **BUCKINGHAMSHIRE COUNCIL**

## <u>MEMO</u>

То:	Licensing Services	From:	Catriona Crelling
		Tel Ext:	5875
		Date	02.03.2023
Ref:	PR202302-293748	Ref:	

## Application to Vary a Premises Licence Samy Limited, 79 MANDEVILLE ROAD, AYLESBURY, HP21 8AG

I am submitting a representation on behalf of the Licensing Authority in respect of this application to vary a premises licence. In drafting this representation, careful consideration has been given to the promotion of the four licensing objectives, the Buckinghamshire Council Statement of Licensing Policy, "The Policy" and the Secretary of State Section 182 Guidance, "The Guidance".

The current licence permits sale of alcohol between the hours of 08:00 and 23:00 hours Monday to Saturday and between 10:00 and 22:30 on Sundays.

The application is to allow 24 hour sale of alcohol for consumption off the premises only, to add late night refreshment between the hours of 23:00 and 05:00 and to amend conditions in Annex 2 of the current licence, including removal of restricting sale of alcohol hours on Good Friday and Christmas Day.

The premises licence for 79 Mandeville Road, previously held by Mid Counties Co Op Ltd, was transferred to the current licence holder Samy Limited on 06.02.2023. This shop, which I have seen is now trading as a Budgens, is next to a fish and chip shop and faces onto a paved area with railings around the perimeter and includes bench seating. There are parking spaces available for customers and residents to use to the side of the shops. There are residential properties in close proximity surrounding these shops. The fish and chip shop's website states that they are open between the hours of 16:00 and 20:00 Tuesday to Saturday and are also open 12:00 to 14:00 on a Friday and Saturday.

Paragraph 8.41 of the Guidance states: "In completing an operating schedule, applicants are expected to have regard to the statement of licensing policy for their area. ...applicants are also expected to undertake their own enquiries about the area in which the premises are situated to inform the content of the application."

The Guidance goes on to state, paragraph 8.42: "Applicants are, in particular, expected to obtain sufficient information to enable them to demonstrate, when setting out the steps they propose to take to promote the licensing objectives that they understand:

- the layout of the local area and physical environment including crime and disorder hotspots, proximity to residential premises and proximity to areas where children may congregate;
- any risk posed to the local area by the applicants' proposed licensable activities..."

At paragraph 8.43, "Applicants are expected to include positive proposals in their application on how they will manage any potential risks.

Finally, the Guidance states at paragraph 8.43, "It is expected that enquiries about the locality will assist applicants when determining the steps that are appropriate for the promotion of the licensing objectives. For example, premises with close proximity to residential premises should consider what effect this will have on their smoking, noise management and dispersal policies to ensure the promotion of the public nuisance objective. Applicants must consider all factors which may be relevant to the promotion of the licensing objectives, and where there are no known concerns, acknowledge this in their application."

Paragraph 3.11 of Buckinghamshire Council's Policy states:

"in line with the duty to promote the licensing objectives, the Licensing Authority's Policy is to respect the right of residents to peace and quiet. In general, the Licensing Authority will take a more stringent approach to licensing hours in areas of higher residential density where there is greater risk of public nuisance."

In paragraph 3.13 it states:

"Shops, stores and supermarkets will normally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours. Further, in the case of individual shops which are known to be a focus of disorder and disturbance then, subject to representations from, for example, the police or other persons, a limitation on licensing hours may be appropriate."

Having reviewed the application, I believe that the applicant has disregarded statutory guidance and Council policy.

There is insufficient detail within the application to determine the nature of the late night refreshments that will be on offer or who their anticipated customers will be.

The premises is located in a highly residential area. It is of concern that the proposed operating schedule gives no indication of the applicant being aware of the premises proximity to residential properties and fails to set out how they intend to meet the licensing objectives, in particular that of preventing public nuisance such as street drinking in the vicinity of the shop and the attraction of customers who may already be inebriated. There is no reference to logging refusals of sale of alcohol, signage advising customers to respect local residents when leaving the premises or actively discouraging the consumption of alcohol directly outside the premises.

Whilst it is acknowledged that the Licensing Authority are not aware of any current issues with street drinking or anti social behaviour in this area, there is a significant risk that the proposed increase in hours and the addition of late night refreshment, will have an adverse impact on promotion of the licensing objectives.

It is the recommendation of the Licensing Authority that this application be refused.

Yours sincerely

Catione Crelling

Catriona Crelling Senior Licensing Officer

# **APPENDIX 8**

From:	Denise Summers (Cllr)
То:	Kerryann Ashton
Cc:	Sue Chapple (Cllr); David Thompson (Cllr); Conservatives AVDC Roger King; Licensing Mailbox
Subject:	FW: [EXTERNAL] Fwd: FW: Objection - Application for a variation to a Premises Licence received - The Co- operative Store, 79 MANDEVILLE ROAD, AYLESBURY, HP21 8AG
Date:	08 March 2023 16:38:26

Dear Kerryann

On behalf of the Aylesbury South East Ward Buckinghamshire Councillors and also the Aylesbury Town Council Mandeville & Elm Farm Ward Councillors who have all been copied into this email, our objections to the above application are as detailed below:

#### Prevention of public nuisance objective

We are raising an objection on the grounds that the large open space, with seating, in front of the shop could result in individuals congregating in the area, particularly in the early hours, causing a disturbance to the surrounding neighbourhood. License to sell alcohol over a 24 hour period in a predominately residential area, which includes a large number of bungalows for elderly residents, has been known to lead to problems of an antisocial nature. Maybe an extension to the license, only up to 12 midnight, could negate this issue and alleviate concern. Additionally the situation of the shop and the inevitable increase in delivery vehicles, especially early morning, may cause temporary obstruction and impact on the already congested roads.

#### Public safety objective

We are objecting on the grounds that 24 hour opening hours could give rise to increased litter which could cause hazards to the public. Parking in the area is also of concern as individuals currently using the shop together with the adjacent fish and chip takeaway, despite a parking area nearby, tend to park on the corners of the access roads and have been known to cause obstructions as a result.

#### Prevention of crime/disorder objective

Whilst there shouldn't be a risk of a crime and disorder incident as a result of the 24-hour licensing/food application, the fact that Individuals are likely to be congregating in the area, whilst drinking etc. could, in turn, lead to altercations and disruptive behaviour.

Protecting children from harm objective None, as hopefully the children would be safely at home during the late night/early hours.

#### General licensing objectives

The main objection is a concern that a license to sell alcohol over a 24 hour period in a predominately residential area could lead to problems of an anti social nature.

Kind regards

Denise Cllr Denise Summers

## **APPENDIX 9**

## Samy Limited Aylesbury Revised Operating Schedule

#### As at 13 March 2023

#### **Alcohol hours**

0000 to 2400

Late night refreshment

2300 to 0500

**Opening hours** 

0000 to 2400

#### Conditions

- 1. A digital CCTV system will be installed, or the existing system maintained, such system to be fit for the purpose and to be to the reasonable satisfaction of the police.
- 2. The CCTV system shall be capable of producing immediate copies on site. Copies of recordings will either be recorded digitally on to CD/DVD or other equivalent medium. Images shall be provided to the police or to an authorised officer of the licensing authority within 24 hours of request.
- 3. Any recording will be retained and stored in a suitable and secure manner for a minimum of 31 days and shall be made available, subject to compliance with Data Protection legislation, to the police for inspection on request.
- 4. The precise positions of the camera may be agreed, subject to compliance with Data Protection legislation, with the police from time to time.
- 5. The system will display, on any recording, the correct time and date of the recording.

- 6. The CCTV system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.
- 7. There will at all times be adequate levels of staff maintained at the premises. Such staff levels will be disclosed, on request, to the licensing authority and police.
- 8. Adequate waste receptacles for use by customers shall be provided in and immediately outside the premises.
- 9. The premises licence holder will ensure that an age verification policy will apply to the premises whereby all cashiers will be trained to ask any customer attempting to purchase alcohol, who appears to be under the age of 25 years (or older if the licence holder so elects) to produce, before being sold alcohol, identification being a passport or photocard driving licence bearing a holographic mark or other form or method of identification that complies with any mandatory condition that may apply to this licence.
- 10. Signage informing customers of the age verification policy adopted at the premises will be prominently displayed.
- 11. All staff engaged or to be engaged in the sale of alcohol on the premises shall receive the following training in age restricted sales:
  - Induction training which must be completed and documented prior to the sale of alcohol by the staff member.
  - Refresher/reinforcement training at intervals of no more than 6 months.

Training records will be kept at the premises available for inspection by a police officer or other authorised officer on request.

- 12. All cashiers shall be trained to record refusals of sales of alcohol in a refusals register. The register will contain:
  - details of the time and date the refusal was made;
  - the identity of the staff member refusing the sale;
  - details of the alcohol the person attempted to purchase.

This register will be available for inspection by a police officer or other authorised officer on request.

- 13. An incidents register shall be maintained at the premises recording:
  - all incidents of crime and disorder occurring at the premises;
  - details of occasions when the police are called to the premises.

This register will be available for inspection by a police officer or other authorised officer on request.

- 14. All sales tills shall prompt the cashier making a sale of alcohol to verify that the customer is aged 18 or over.
- 15. Signage will be displayed in prominent positions within the store warning adults not to attempt to buy alcohol for those under 18 years of age.

- 16. Signage will be displayed at the exit of the premises requesting customers leaving the premises late at night to do so quietly and with consideration so as not to disturb nearby residents.
- 17. There shall be no sale of beer, lager, or cider with an ABV content of 6% ABV or above save for premium products which have been agreed with the police (email authority will suffice).
- 18. There shall be no self-service of spirits except for spirit mixtures with an ABV not exceeding 6% ABV.
- 19. There shall be no alcohol available by self-service within 5 metres of the store entrance.
- 20. The premises licence holder shall endeavour to eliminate or minimise any nuisance arising out of its licensable activities. In doing so the premises licence holder will work with enforcement authorities where any issues are identified. Local residents will be provided with contact details if necessary.
- 21. No collections of waste or recycling materials (including bottles) from the premises shall take place between 22:00 hours and 07:00 hours on the following day.
- 22. No deliveries to the premises shall take place between 22:00 hours and 07:00 hours the following day.
- 23. The licence holder will ensure that its staff monitor and keep clean the pavement area to the front of the premises.
- 24. The entrance door to the shop will be closed to customers between the hours of 2400 and

0600. Any sales between these hours will be made through the night pay window.

Should there be delivery of alcohol from the premises the following conditions will apply:

25. The licence holder will display a notice in a prominent position on the premises reminding all couriers:

- to ensure that their vehicles are not left idling.
- to keep noise to a minimum when collecting orders for delivery; and
- having collected their order to leave the immediate vicinity of the premises as quietly as possible.
- 26. Delivery of alcohol shall be to a residential address or place of work. The delivery of alcohol must be by way of hand over to a person.

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